

Message Text

SECRET

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ACTION SS-25

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INRE-00 /026 W

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P 141019Z SEP 78

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 4071

INFO AMEMBASSY MOSCOW PRIORITY

USMISSION USNATO

S E C R E T SECTION 01 OF 03 GENEVA 13836

EXDIS

C O R R E C T E D C O P Y (TAGS AND SUBJECT LINES)

USSALTTWO

E.O. 11652: XGDS-1

TAGS: PARM

SUBJECT: AMBASSADOR EARLE'S STATEMENT OF SEPTEMBER 14,
1978 (SALT TWO-1848)

BEGIN TEXT

MR. MINISTER:

- I

1. TODAY THE UNITED STATES WILL MAKE A FORMAL PROPOSAL
REGARDING THE FORMAT FOR IMPLEMENTATION OF AN AGREED
DATA BASE.

- II

2. BOTH SIDES HAVE AGREED ON THE CONCEPT OF A FORMAL
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EXCHANGE OF DATA AS OF THE DATE OF SIGNATURE OF THE
TREATY. THE UNITED STATES NOTES THAT DATA IN SOME
CATEGORIES HAVE BEEN AGREED AND THAT BOTH SIDES ARE
CONTINUING TO WORK TOWARD REACHING AGREEMENT ON THE
NUMBERS OF THOSE STRATEGIC OFFENSIVE ARMS LIMITED BY
THE TREATY. ADDITIONALLY, IT IS CLEAR THAT THERE IS A
NEED FOR AN ESTABLISHED AND AGREED FORMAT, AND IN THIS

CONNECTION THE SOVIET SIDE HAS MADE A PROPOSAL WHICH WE HAVE CAREFULLY STUDIED. TODAY I WILL PRESENT A PROPOSAL ON PROCEDURES FOR IMPLEMENTING THE DATA BASE CONCEPT WHICH TAKES GTO ACCOUNT THE SOVIET PROPOSAL. EARLY AGREEMENT ON THESE PROCEDURES WILL REDUCE THE POSSIBILITY OF DELAY ARISING FROM UNRESOLVED DATA BASE ISSUES.

3. THE PROPOSAL OF THE UNITED STATES CONSISTS OF THREE RELATED ELEMENTS. FIRST, ZYE SIDES WOULD SIGN, ON THE DATE OF SIGNATURE OF THE TREATY, A MEMORANDUM OF UNDERSTANDING CONTAINING AN ALREADY AGREED DATA BASE AS OF A PRIOR DATE. SECOND, ALSO ON THE DATE OF SIGNATURE OF THE TREATY, EACH SIDE WOULD PROVIDE TO THE OTHER A STATEMENT OF CURRENT DATA CONTAINING THE NUMBERS OF STRATEGIC OFFENSIVE ARMS IT POSSESSES IN EACH CATEGORY AS OF THAT DATE. FINALLY, IN ORDER TO ESTABLISH PROCEDURES FOR MAINTAINING AN AGREED DATA BASE THROUGHOUT THE LIFE OF THE TREATY, THE UNITED STATES PROPOSES THAT THERE BE INCLUDED IN ARTICLE XVII OF THE TREATY A PROVISION REGARDING THE MAINTENANCE OF AN AGREED DATA BASE.

- III

4. THE MEMORANDUM OF UNDERSTANDING SIGNED BY BOTH SIDES IN CONJUNCTION WITH THE SIGNING OF THE TREATY WOULD CONTAIN AN ALREADY AGREED DATA BASE AS OF A MUTUALLY AGREED PRIOR DATE. USE OF SUCH A PRIOR DATE WOULD
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ENABLE THE PARTIES TO CONSIDER, DISCUSS IF NECESSARY, AND AGREE ON A DATA BASE BY THE DATE OF SIGNATURE OF THE TREATY. THE MEMORANDUM OF UNDERSTANDING WOULD ALSO PROVIDE THAT THE SIDES, IN THE STANDING CONSULTATIVE COMMISSION, WOULD MAINTAIN AN AGREED DATA BASE UNTIL THE TREATY ENTERS INTO FORCE. THE MEMORANDUM OF UNDERSTANDING WOULD READ AS FOLLOWS:

- MEMORANDUM
- OF UNDERSTANDING BETWEEN
- THE UNITED STATES OF AMERICA
- AND
- THE UNION OF SOVIET SOCIALIST REPUBLICS
- REGARDING THE ESTABLISHMENT AND MAINTENANCE OF
- A DATA BASE ON STRATEGIC OFFENSIVE ARMS

FOR THE PURPOSES OF THE TREATY BETWEEN THE UNITED STATES OF AMERICA AND THE UNION OF SOVIET SOCIALIST REPUBLICS ON THE LIMITATION OF STRATEGIC OFFENSIVE ARMS, HEREINAFTER REFERRED TO AS THE TREATY, THE PARTIES AGREE THAT AS OF (PRIOR DATE) THERE EXISTED THE FOLLOWING NUMBERS OF STRATEGIC

OFFENSIVE ARMS SUBJECT TO THE LIMITATIONS PROVIDED
FOR IN THE TREATY WHICH IS BEING SIGNED TODAY:

- U.S.A. U.S.S.R.
- LAUNCHERS OF ICBMS
- FIXED LAUNCHERS OF ICBMS
- LAUNCHERS OF HEAVY ICBMS
- LAUNCHERS OF ICBMS EQUIPPED
WITH MIRVS
- LAUNCHERS OF SLBMS
- LAUNCHERS OF SLBMS EQUIPPED

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INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00
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TO SECSTATE WASHDC PRIORITY 4072
INFO AMEMBASSY MOSCOW PRIORITY
USMISSION USNATO

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EXDIS

USSALTTWO

- WITH MIRVS
- HEAVY BOMBERS
- HEAVY BOMBERS EQUIPPED WITH
- CRUISE MISSILES CAPABLE
- OF A RANGE IN EXCESS OF
- 600 KILOMETERS
- HEAVY BOMBERS EQUIPPED
- ONLY FOR ASBMS
- ASBMS
- ASBMS EQUIPPED WITH MIRVS

THE PARTIES AGREE THAT IN ORDER TO MAINTAIN AN
AGREED DATA BASE, DATA IN THE CATEGORIES PROVIDED
FOR IN THIS MEMORANDUM WILL BE PROVIDED BY EACH
PARTY AT EACH REGULAR SESSION OF THE STANDING

CONSULTATIVE COMMISSION CONVENED PRIOR TO THE
DATE OF ENTRY INTO FORCE OF THE TREATY.

THE PARTIES ALSO AGREE THAT WITHIN THE FRAME-
WORK OF THE STANDING CONSULTATIVE COMMISSION THEY
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WILL MAINTAIN AN AGREED DATA BASE UNTIL THE DATE
OF ENTRY INTO FORCE OF THE TREATY.

DONE AT (PLACE) ON (DATE OF SIGNATURE OF THE
TREATY), IN TWO COPIES, EACH IN THE ENGLISH AND
RUSSIAN LANGUAGES, BOTH TEXTS BEING EQUALLY
AUTHENTIC.

- FOR THE UNITED STATES FOR THE UNION OF SOVIET
- OF AMERICA SOCIALIST REPUBLICS

- IV

5. IN ORDER TO ACCOUNT FOR ANY POSSIBLE CHANGES THAT
COULD OCCUR IN THE NUMBERS OF ARMS BETWEEN THE PRIOR
DATE FOR WHICH THE DATA BASE WAS AGREED BY THE SIDES
AND THE DATE OF SIGNATURE OF THE TREATY, THE UNITED
STATES ALSO PROPOSES THAT ON THE DATE OF SIGNATURE OF
THE TREATY EACH SIDE APPEND A STATEMENT OF CURRENT DATA
LISTING THE NUMBERS OF ITS STRATEGIC OFFENSIVE ARMS IN
EACH CATEGORY AS OF THAT DATE. THESE NUMBERS WOULD
PROVIDE THE BASIS FOR A SUBSEQUENTLY AGREED DATA BASE
AS OF THE DATE OF SIGNATURE OF THE TREATY. THE FORMAT
FOR THESE STATEMENTS WOULD BE AS FOLLOWS:

- STATEMENT OF CURRENT DATA

THE (UNITED STATES OF AMERICA) (UNION OF SOVIET
SOCIALIST REPUBLICS) DECLARES THAT AS OF TODAY
IT POSSESSES THE FOLLOWING NUMBERS OF STRATEGIC
OFFENSIVE ARMS SUBJECT TO THE LIMITATIONS PROVIDED
FOR IN THE TREATY WHICH IS BEING SIGNED TODAY:

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- LAUNCHERS OF ICBMS
- FIXED LAUNCHERS OF ICBMS
- LAUNCHERS OF HEAVY ICBMS
- LAUNCHERS OF ICBMS EQUIPPED

- WITH MIRVS
- LAUNCHERS OF SLBMS
- LAUNCHERS OF SLBMS EQUIPPED
- WITH MIRVS
- HEAVY BOMBERS
- HEAVY BOMBERS EQUIPPED FOR
- CRUISE MISSILES CAPABLE
- OF A RANGE IN EXCESS OF
- 600 KILOMETERS
- HEAVY BOMBERS EQUIPPED
- ONLY FOR ASBMS
- ASBMS
- ASBMS EQUIPPED WITH MIRVS

THE (UNITED STATES OF AMERICA) (UNION OF SOVIET
SOCIALIST REPUBLICS) AGREES THAT THE DATA PROVIDED
ABOVE WILL BE DISCUSSED IN THE STANDING CONSULTATIVE
COMMISSION IN ORDER THAT THERE BE AN AGREED DATA
BASE AS OF THE DATE OF SIGNATURE OF THE TREATY.

- (SIGNATURE)
- (DATE OF SIGNATURE OF THE TREATY)
- V

6. FINALLY, THE UNITED STATES PROPOSES THAT THE REQUIRE-
MENTS AND PROCEDURES FOR THE MAINTENANCE OF AN AGREED
DATA BASE BE FORMALLY ESTABLISHED IN THE TREATY. SUCH
A COMMITMENT WILL ENSURE THAT THERE WILL BE AN AGREED
DATA BASE THROUGHOUT THE LIFE OF THE TREATY, AND THAT
THE OBLIGATION UNDERTAKEN BY BOTH SIDES IS CLEAR AND
UNAMBIGUOUS. THUS, THE FOLLOWING IS PROPOSED AS PARA-

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ACTION SS-25

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TO SECSTATE WASHDC PRIORITY 4073

INFO AMEMBASSY MOSCOW PRIORITY

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S E C R E T SECTION 03 OF 03 GENEVA 13836

EXDIS

GRAPH 3 OF ARTICLE XVII OF THE TREATY:

- PARAGRAPH 3 OF ARTICLE XVII

3. WITHIN THE FRAMEWORK OF THE STANDING CONSULTATIVE COMMISSION, WITH RESPECT TO THIS TREATY, THE PARTIES WILL:

(A) ESTABLISH AND MAINTAIN AN AGREED DATA BASE CONSISTING OF THE NUMBERS OF STRATEGIC OFFENSIVE ARMS OF EACH PARTY SUBJECT TO THE LIMITATIONS PROVIDED FOR IN THE TREATY IN THE FOLLOWING CATEGORIES: LAUNCHERS OF ICBMS, FIXED LAUNCHERS OF ICBMS, LAUNCHERS OF HEAVY ICBMS, LAUNCHERS OF ICBMS EQUIPPED WITH MIRVS, LAUNCHERS OF SLBMS, LAUNCHERS OF SLBMS EQUIPPED WITH MIRVS, HEAVY BOMBERS, HEAVY BOMBERS EQUIPPED FOR CRUISE MISSILES CAPABLE OF A RANGE IN EXCESS OF 600 KILOMETERS, HEAVY BOMBERS EQUIPPED ONLY FOR ASBMS, ASBMS, AND ASBMS EQUIPPED WITH MIRVS;

(B) EXCHANGE DATA IN THE CATEGORIES LISTED ABOVE AT EACH REGULAR SESSION OF THE STANDING
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CONSULTATIVE COMMISSION; AND

(C) DISCUSS THE DATA PROVIDED PURSUANT TO SUBPARAGRAPH (B) OF THIS PARAGRAPH AT EACH REGULAR SESSION OF THE STANDING CONSULTATIVE COMMISSION IN ORDER TO MAINTAIN AN AGREED DATA BASE.

- VI

7. MR. MINISTER, THE APPROACH OUTLINED TODAY BY THE UNITED STATES PROVIDES A COMPREHENSIVE AND EFFECTIVE MEANS TO IMPLEMENT THE FORMAL EXCHANGE OF AGREED DATA ON THE DATE OF SIGNATURE OF THE TREATY. ADDITIONALLY, IT ESTABLISHES PROCEDURES TO UPDATE THE DATA BASE AFTER THE DATE OF SIGNATURE BUT PRIOR TO ENTRY INTO FORCE. FINALLY, IT PROVIDES FOR THE MAINTENANCE OF AN AGREED DATA BASE THROUGHOUT THE LIFE OF THE TREATY. I LOOK FORWARD TO YOUR RESPONSE. END TEXT.

COMMENT: PROPOSALS WERE SAME AS THOSE HANDED SEMENOV AUGUST 15 EXCEPT THAT REFERENCE TO "NEXT REGULAR SESSION OF SCC" WAS DELETED FROM LAST PARAGRAPH OF

STATEMENT OF CURRENT DATA TO PROVIDE FOR SITUATION
IN WHICH NEXT REGULAR SESSION WOULD TAKE PLACE TOO
LATE TO AGREE ON DATA BASE FOR DATE OF SIGNATURE OF
TREATY. EARLE

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